Charter of the ANU Council

As approved by the ANU Council on 21 July 2017, and amended on 20 July 2018 and 10 February 2022.
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1. Context for the University

The University is an independent, self-governing institution of higher learning established by the Australian National University Act 1991 (the ‘ANU Act’). The Council, as the governing authority, is established by the ANU Act. The governance of the University, as a corporate Commonwealth entity, is further regulated by the Public Governance, Performance & Accountability Act 2013 (the ‘PGPA Act’) and the Australian National University (Governance) Statute 2020 (the ‘Governance Statute’).

2. Purpose

This Charter sets out the authority, responsibilities and operation of the Council of the Australian National University, based on principles of good corporate governance for the University and its controlled entities.

3. Authority and scope

This Charter is established by the Council under the ANU Act and the Governance Statute, which vests in it the ‘entire control and management of the University’. Subject to the ANU Act, the PGPA Act, the Governance Statute and any other applicable legislation, all Council members and officers of the University are bound by the terms of this Charter. The Charter should also be read in the context of the Voluntary Code of Best Practice for the Governance of Australian Public Universities (2018), which the Council adopts as its principle benchmark for good corporate governance.

4. Role of the Council

The Council is the governing authority of the University pursuant to the PGPA Act. It has oversight of the University and is responsible for its mission and strategic direction, ensuring effective overall governance and management, and responsible finance and risk management.

In respect of the duty to keep the responsible Minister and Finance Minister informed, the ANU Act (section 4A) provides that members of the Council are not required to do anything concerning this duty that will, or might, affect the academic independence or integrity of the University. The Council delegates to the Vice-Chancellor day-to-day responsibility for notifying Ministers of significant decisions and issues in accordance with this duty (noting that Council retains ultimate accountability); and requires that a report be provided at the next meeting after any notification has occurred.

5. Committees

From time to time, the Council establishes Committees to assist it with acquittal of specific responsibilities, advising and reporting to the Council and making any necessary recommendations.
The following are standing committees of Council:

- Audit and Risk Management Committee
- Campus Planning Committee
- COVID-19 Committee
- Finance Committee
- Honorary Degrees Committee
- Nominations Committee
- Remuneration Committee
- Major Projects Joint Sub-Committee, as a sub-committee of the Finance and Campus Planning Committees, which meets as and when required.

Each formally constituted Committee has a charter, approved by the Council, and reviewed at least every three years, unless otherwise specified in their own charter.

The Governance Statute has established the Academic Board whose Charter is subject to Council approval.

6. Functions and reserved powers

6.1 Functions

As the governing authority, the primary functions of the Council are:

a) strategic oversight of the University, including:
   - setting the mission, values and strategic direction of the University; and
   - ongoing review of the success of those strategies.

b) ensuring effective overall governance and management of the University, including:
   - appointing the Chancellor and Pro-Chancellor;
   - appointing the Vice-Chancellor as principal academic and Chief Executive Officer of the University, and monitoring their performance;
   - overseeing and reviewing the management of the University and its performance;
   - ensuring that the strategic goals set by the Council are delivered by effective management systems;
   - overseeing and monitoring the academic activities of the University;
   - establishing policy and procedural principles, consistent with legal requirements and community expectations.

c) ensuring responsible financial and risk management of the University, including:
   - approving the annual University budget, strategic plan, corporate plan and annual report;
   - overseeing and monitoring the assessment and management of risk across the University, including in its commercial undertakings;
• approving and monitoring systems of control and accountability for the University and any entities controlled by the University (within the meaning of section 50AA of the Corporations Act 2001);
• approving significant commercial activities of the University.

The Council may undertake any other function conferred on it by the ANU Act or any other law of the Commonwealth.

The Council acts in all matters concerning the University in the way it thinks will best promote the interests of the University.

Members are to represent the interests of the University above all else.

6.2 Reserved powers
The following powers are reserved for decision-making only by the Council:

Strategic oversight of the University
a) Setting the mission, values and strategic direction of the University.
b) Approval and monitoring the implementation of the Strategic Plan, including any variations.

Ensuring effective overall governance and management of the University
c) Appointment of the Chancellor, Pro-Chancellor and Vice Chancellor.
d) Appointment of the Chair of the Academic Board
e) Approval of establishments, disestablishments or variations in the academic organisational structure of the University at Level 1 (ie College) and Level 2 (ie Research School), including any variations to naming.
f) Approval of master plans and precinct codes for all campuses of the University, including any material variations.
g) Approval of the acquisition or disposal of land and buildings on or adjoining the Acton campus, and all land and buildings of significance on other campuses.
h) Naming, re-naming or de-naming of buildings or significant University infrastructure.
i) Approval for the conferral of honorary degrees.
j) Approval and making of statutes under the ANU Act.
k) Determining arrangements and processes concerning the conduct of the affairs of the Council.
l) Determining appointments to Council Committees

Ensuring responsible financial and risk management of the University
m) Approval of annual budget, including any variations.

n) Approval of recurrent or capital expenditure, not including investment portfolio transactions, which exceeds $10 million (on a single transaction or related series of transactions), subject to conditions, exceptions or resolutions as determined by Council.
o) Approval of capital management plans and initiatives, including debt restructuring and strategic investment decisions (as they relate to Socially Responsible Investment), including any material variations.
p) Approval of the annual report, including the annual financial statements and annual performance statements.
q) Ensuring the overall effective governance and management of the University, particularly its responsible financial and risk management.
r) Approval of systems of control and accountability for the University and any entities controlled by the University.
s) Approval of the establishment of controlled entities of the University.
t) Approval of significant commercial activities of the University.

The Council will also consider any other matters which the Vice-Chancellor considers ought to be approved by the Council or which the Council asks to be brought to it for consideration.

6.3 Vice-Chancellor and Senior Management

Appointing and, should it be necessary, terminating the employment of the Vice-Chancellor is a decision reserved for Council. The Remuneration Committee may determine and report to Council on the remuneration, conditions of employment and annual performance of the Vice-Chancellor.

In the event that there is a vacancy in the office of Vice-Chancellor, or during any periods the Vice-Chancellor is absent from duty or from Australia, or is, for any reason, unable to perform the duties of Vice-Chancellor, the Council authorises a Deputy Vice-Chancellor to assume the functions and powers of the Vice-Chancellorship, as the Acting Vice-Chancellor. In the event that a Deputy Vice-Chancellor is unable to act as Vice-Chancellor for any reason, the Chancellor may appoint a Pro Vice-Chancellor.

Any acting arrangements involving the Vice-Chancellorship will be reported to Council by no later than the next meeting.

Matters concerning the employment, performance and remuneration of executive members of the University is the responsibility of the Vice-Chancellor, under the oversight of the Council. On behalf of Council, and in accordance with its Charter, the Remuneration Committee monitors, reviews and, where appropriate, makes recommendations to the Vice-Chancellor (or if necessary, the Council) on these matters.

6.4 Secretary to the Council

The Director, Corporate Governance and Risk Office is the Secretary to the Council. Approving the appointment, remuneration and, should it be necessary, the termination of the employment of the Director, Corporate Governance and Risk Office, is a decision reserved for the Chancellor and the Vice-Chancellor, acting in accordance with University policy.
6.5 Governance and compliance

The Council and its Committees, as set out in their respective Charters, are responsible for:

a) Establishing, approving and monitoring the governance arrangements and processes of the University, and ensuring their compliance with the:
   - Australian National University Act 1991
   - Public Governance, Performance and Accountability Act 2013
   - Public Governance, Performance and Accountability Rule 2014
   - Australian National University (Governance) Statute 2020
   - Higher Education Standards Framework (Threshold Standards) 2015
   - Voluntary Code of Best Practice for the Governance of Australian Universities

b) Monitoring and influencing the University’s culture, reputation, ethical standards and legal compliance; and overseeing the University’s corporate governance framework and the key supporting policies and processes governing the operations of the University’s (including the University’s Code of Conduct).

c) Approving the University’s Annual Report, including a corporate governance statement.

d) Overseeing, and monitoring the effectiveness of the University’s investment-related policies, including the extent to which they optimise the best outcomes for the University and meet the expectations of its major stakeholders.

e) Overseeing the Vice-Chancellor’s delegation of authority to members of the Executive.

f) Monitoring the University’s health, safety and environmental performance.

g) Overseeing reporting and communications to the federal government and major stakeholders.

h) Monitoring significant litigation in which the University is involved.

6.6 Financial and risk management

The Council and its Committees (as set out in their respective Committee Charters), are responsible for:

a) Overseeing the University’s financial position, including the quantum, nature and term of its debt facilities and its ability to meet its debts as and when they fall due.

b) Approving the annual financial statements and other significant related disclosures or reporting.

c) Approving decisions relating to capital management, such as debt restructuring and major investment decisions.

d) Approval of the University’s Internal Audit Charter

e) Overseeing the University’s external audit activities and monitoring the University’s internal audit activities and internal control and reporting systems.

f) Approving and overseeing the University’s enterprise risk management and fraud control frameworks and related policy documents.

g) Reviewing the University’s actual and emerging material business risks and monitoring University management’s performance in implementing risk management interventions in respect of material business risks.
7. Role of the Chancellor

The Chancellor is appointed by the Council and is not to be a staff member or student of the University.

The Chancellor’s principal responsibilities are to provide appropriate leadership to the Council and to ensure the Council fulfils its obligations under this Charter.

The Chancellor also has specific responsibilities to:

a) Chair Council meetings, and other governance-level meetings; and to facilitate discussion within each meeting.

b) Represent the views of the Council to the University community, government, business, civil society and the public.

c) Maintain a regular dialogue with the Vice-Chancellor and University Executive, serving as a primary link between the Council and Executive, and providing continuity between Council meetings.

d) Work with the Vice-Chancellor in relation to the Council’s requirements for information to contribute effectively to the Council decision-making process and to monitor the effective implementation of Council decisions.

e) Preside over ceremonial occasions of the University, including the Conferring of Awards ceremonies.

The Chancellorship is subject to the Governance Statute.

8. Role of the Pro-Chancellor

The Pro-Chancellor is appointed by the Council and is not a staff member or student of the University.

The Pro-Chancellor’s principal responsibilities are to assist the Chancellor in providing appropriate leadership to the Council and ensuring the Council fulfils its obligations under this Charter.

The Pro-Chancellor also has specific responsibilities to:

a) Chair Council meetings in the absence of the Chancellor.

b) Assist the Chancellor with other specific responsibilities as listed above.

c) Lead the Council in its deliberations on the appointment or re-appointment of a Chancellor.

The Pro-Chancellorship is subject to the Governance Statute.

9. Role of the Secretary to the Council

In the exercise of corporate governance responsibilities as the Secretary to the Council, the Director, Corporate Governance and Risk Office reports directly to the Council through the Chancellor on matters relating to the proper functioning of the Council. All Council members have access to the Director.
The Director’s role includes:

a) Being the principal procedural advisor to the Chancellor, and Chairs of Council Committees and the Academic Board
b) Advising the Council and Council Committee members on governance and procedural matters.
c) Monitoring compliance with Council and Committee Charters, policies and procedures.
d) Advising, reviewing, editing or authoring all recommendations presented in Council papers.
e) Coordinating all Council business including meetings, agendas, Council and Committee papers and minutes; and monitoring the completion of actions arising from Council meetings.
f) Providing a point of reference for dealings between the Council and the University Executive.
g) Retaining independent professional advisers at the request of the Council, Council Committees, or as permitted under this Charter.
h) Organising and facilitating the induction and professional development of Council and Council Committee members.

Day-to-day employment matters (eg. leave) and line reporting is through the Vice-Chancellor.

10. Responsibilities of the Vice-Chancellor

The academic standards, management and administration of the University are the responsibility of the Vice-Chancellor, in accordance with the Governance Statute and subject to any resolution of the Council.

The Vice-Chancellor is accountable to the Council for the discharge of their responsibilities. The Vice-Chancellor reports to the Council through the provision of reports, briefings and presentations to the Council, covering the performance of the University and key issues affecting it, throughout the year, including a formal written ‘Vice-Chancellor’s Report’ to every ordinary meeting of the Council.

The delegation of authority below (or subordinate to) the Vice-Chancellor, throughout the University, is done in accordance with the University’s Delegations Framework. The Vice-Chancellor may approve the Delegations Framework, and amendments to it from time to time.

The Vice-Chancellor has authority to determine policies of the University, subject to this Charter, the Policy Governance Framework, and any other specific policy matters that Council reserves for its own consideration.

The Council may delegate any specific matters to the Vice-Chancellor in accordance with the ANU Act.
10.1 Expectations for leadership, decision-making and culture

In leading and making decisions for the University, and in shaping its culture, it is expected that the Vice-Chancellor exemplify, promote and ensure that:

a) Members of the University community (i.e. staff, students and others holding an academic title within the University) conduct themselves in a manner that reflects commonly accepted standards of academic or business practice and ethics, including acting with honesty and integrity, with respect and dignity in relationships amongst those involved in, or affected by, the University's activities.

b) Resource allocation decisions, capital and operating expenditure, or financing decisions, are made with due reference to their impact on the financial condition of the University, and the associated impact on the achievement of the strategic plan.

c) Decisions or actions are taken with due reference to their impact on the health, safety and environmental outcomes, and the associated impact on the achievement of the strategic plan.

d) Decisions or actions are taken with due reference to their effect on the reputation of the University and the associated impact on the achievement of the strategic plan.

e) Risks that are material to the University's functions are identified and managed within an appropriate system/s of control.

f) The Executive of the University is organised with processes for ensuring long term succession planning, attracting and retaining talent, building a capable and agile management team and ensuring equal opportunity.

11. Meetings

11.1 Standing orders

The Council has implemented Standing Orders for the conduct of Council meetings and meetings of Council Committees.

11.2 Agenda planning

Under the direction of the Chancellor, the Director, Corporate Governance and Risk Office, maintains a forward agenda plan for meetings of the Council for at least the coming 12 month period. The forward agenda plan includes:

- Dates and times of meetings
- Key business items
- Standing and cyclical business items
- Business items requiring reporting back or further discussion at a later date

At least annually, the Council considers the forward agenda plan for approval. Under the direction of the Chancellor, the Director, Corporate Governance and Risk Office, may make adjustments to the forward agenda plan as necessary.
11.3 Meeting arrangements and support

The preparation of all agenda papers and minutes is managed by the Director, Corporate Governance and Risk Office, under the direction of the Chancellor.

The order of business on the Council agenda paper is structured under the following headings, unless otherwise varied by the Chancellor:

- Part 1 – Procedural Items
- Part 2 – Key Business Items
- Part 3 – Strategic Issues
- Part 4 – Other Matters for Decision
- Part 5 – Other Matters for Noting
- Part 6 – Other Business

The agenda is informed by the forward agenda plan, and prepared by the Director. The agenda is reviewed by the Vice-Chancellor and Chancellor, and meeting papers approved by the Chancellor, prior to release.

The Director determines the agenda item submission deadline for each Council meeting. Agenda items which do not reach the Director by the specified agenda deadline may not be included on the agenda, unless otherwise approved by the Chancellor on the grounds of urgency or strategic importance.

Ordinarily, the agenda and meeting papers for Council meetings are distributed at least seven days prior to the meeting. All agenda papers and minutes for Council and Council Committees are ordinarily distributed through secure digital means.

Council and Council Committee meetings are held in person or online.

11.4 Attendees and observers

It is expected that all members of the University Executive, and the Director, Corporate Governance and Risk Office will attend all ordinary meetings of the Council. In addition, the Director, Office of the Vice-Chancellor and staff of the Corporate Governance and Risk Office may attend meetings of the Council, and participate in discussions when invited to do so by the Chair.

The Chair of the Academic Board is a (non-voting) member of the Council and already in attendance at meetings.

The Chair of the Audit and Risk Management Committee, if not a member of Council, receives a standing invitation to attend Council meetings and may access Council papers.

Where practical to do so, meetings of the Council are open to staff, students, alumni and members of the media as observers, for non-confidential items only. This process is managed by the Director, Corporate Governance and Risk in consultation with the Chancellor.
Observers have no speaking rights and may not communicate with Council members during the meeting. The Chair may declare a particular item to be confidential and observers will be asked to leave for such items.

**11.5 Resolution without a meeting**

The Council may adopt a resolution without a meeting, as provided by the *ANU Act*.

**12. Conduct**

**12.1 Legal duties**

Council members are considered “officials” for the purposes of the *PGPA Act*, and expected to adhere to their legal duties of:

- Duty of care and diligence
- Duty of good faith
- Duty in relation to use of position
- Duty in relation to use of information
- Duty to disclose interests

The Council expects all members of Council Committees, who are not Council members, to conduct themselves in a manner consistent with, and to comply, with these legal duties, as if they were officials.

A Council member who is appointed to Council under section 10(1)(q) of the *ANU Act* may be removed from office by the responsible Minister under section 30 of the *PGPA Act*, where the Council member has contravened their duties as an official. Such removal will be conducted in accordance with the procedures provided for in the *PGPA Act*.

A Council member may be removed from office by the Council itself, under section 15(1)(k) of the *ANU Act*, where the Council forms an opinion by resolution that a Council member has contravened their duties as an official. Such a removal will be conducted in accordance with the procedures provided for in the *ANU Act*.

A Council Committee member, whether they are a member of the Council or not, may be removed from membership of a Committee by the Council, where the Council forms an opinion by resolution that the Council Committee member has contravened the duties of an official under the *PGPA Act*.

**12.2 Declaration of interests**

Council and Council Committee members are required to take all reasonable steps to avoid actual, potential or perceived conflicts of interests. Each Council and Council Committee member must comply with the requirements of the *PGPA Act* in respect of disclosure of material personal interests.

Any Council or Council Committee member who has a material personal interest in a matter relating to the affairs of the University must disclose that interest orally, or in writing, at the relevant
Council or Council Committee meeting as soon as practicable after becoming aware of the interest. The disclosure must include details of the nature and extent of the interest and how the interest relates to the affairs of the University. If the nature or extent of a material personal interest subsequently changes, this must also be declared if it continues to be of relevance to a matter relating to the affairs of the University. Any such disclosure is recorded in the minutes of the meeting. Unless the Council or a Council Committee determines otherwise, the member must not take part while the matter is being considered at the meeting nor participate in decision-making on the matter.

For the purpose of making a determination about the existence of a material personal interest, any member to which the disclosure relates must not take part in making the determination.

The Director, Corporate Governance and Risk Office maintains a register of all material personal interests that are declared by members.

On an annual basis, the Director, Corporate Governance and Risk Office invites members to make a declaration of any further material personal interests or to amend existing declarations. These are recorded in the register.

12.3 General conduct

The University has a Code of Conduct which applies to all staff members and to all those who enter into a particular relationship with the University for a specified time period. Council and Council Committee members are expected to adhere to the Code of Conduct.

There is also a general expectation that Council and Council Committee members will:

- take an active interest in issues affecting the University and higher education;
- attend meetings, come well prepared and play an active role in proceedings; and
- interact constructively with each other and with the senior management of the University.

Council and Council Committee members are encouraged to bring to meetings, objective independent judgement in relation to the matters under consideration, to ask incisive, probing questions and require accurate, honest answers.

The Council is a collective decision making body and as such engages in constructive debate, seeks to take decisions ‘on the voices’ as one, and always in the best interests of the University.

Individual members of the Council, other than the Vice-Chancellor, may not issue any form of directive to a member of staff or a student, unless they have been authorised to do so by University legislation, by a resolution of the Council or a Council Committee, or with the consent of the Vice-Chancellor.

12.4 Confidentiality

Prior to a meeting, a Council member may only discuss with fellow Council members or the Director, Corporate Governance and Risk Office, any Council business marked or declared to be confidential. When appropriate such matters may also be discussed with members of the University Executive, other senior officers of the University.
Council and Council Committee members will exercise discretion and judgement in the use and communication of Council business and members of Council should refer to the Chancellor, or the Director, Corporate Governance and Risk Office when in doubt. If a particular member is alleged to have breached confidentiality that person may be the subject of action by the Council, for breach of one or more of their duties under section 25 – 29 of the PGPA Act.

From time to time Council and Council Committee members, in the course of their duties, may encounter personal information related to staff and students of the University. The Privacy Act 1988 imposes obligations on the University (including Council and Council Committee members) in relation to the use of personal information contained in University records. All members of Council and Council Committees are expected to adhere to the requirements of the University's Privacy Policy and any other related legal obligations.

13. Access to management

Council and Council Committee members have access to the University's Executive through the Chancellor, the Vice-Chancellor or the Director, Corporate Governance and Risk Office. In addition to regular presentations by the Executive to Council and Council Committee meetings, members may seek briefings on specific matters.

14. Access to information

Within the scope of their role and responsibilities, Council and Council Committee members may obtain any information they need from any employee of the University and/or external party associated with the University, subject to legal protections and obligations with respect to information. Requests for information should, in the first instance, be made through the Chancellor, the Vice-Chancellor or the Director, Corporate Governance and Risk Office.

15. Access to independent professional advice

The Council has the authority to conduct or direct any investigation required to fulfil its responsibilities and has the ability to retain, at the University's expense, such legal, accounting or other advisers, consultants or experts as it considers necessary from time to time in the performance of its duties. All Council Committees have access to independent professional advice on this basis.

In certain circumstances, each Council member has the right to seek independent professional advice, with the consent of the Chancellor (which will not to be unreasonably withheld), at the University’s expense within reasonable limits. Unless otherwise considered inappropriate by the Chancellor, all legal advice is sought through the University’s General Counsel.

16. Insurance and indemnity

The University maintains a Directors and Officers Liability Insurance Policy to cover all members of the Council. This policy provides insurance for liability up to $20,000,000.
The University Legal Office and Insurance Office are notified as soon as practicable of any matter that may give rise to a claim. Failure to comply with this requirement may prejudice any potential insurance cover.

For each member of the Council, in their capacity as a Council member, the University executes a deed of indemnity and access. The deed:

- Indemnifies a Council Member, on a full indemnity basis and to the full extent permitted by law, against all liabilities incurred by the Council member as a Council member of the University in relation to legal proceedings.
- Provides a right for a Council member, for a specified period, to have access to and inspect University Records, subject to certain qualifications and exclusions.

17. Induction and professional development

All new Council and Council Committee members undertake an induction program, which includes meetings with the Chancellor, Vice-Chancellor and other senior officers of the University, as considered appropriate. Each induction program is tailored to suit the skills and experience of the inductee and any specific knowledge they require.

All Council members are given the opportunity to undertake professional development activities to assist them in fulfilling their duties and responsibilities and keeping up to date with relevant issues, at the University’s expense. The Director, Corporate Governance and Risk Office, monitors available professional development opportunities and communicates these with Council members.

18. Discretionary payment and expenses

External Council members (i.e. those appointed by the responsible Minister), are offered annually a discretionary honorarium payment as determined by the Council.

The University also meets the cost of travel, accommodation and incidental costs associated with attendance at meetings for all members.

At the discretion of the Council, the Chancellor receives a discretionary honorarium payment in an amount that the Council determines. The Chancellor is also provided with additional resources, as determined by the Pro-Chancellor and Vice-Chancellor, which are considered to be prudent and appropriate to assist the Chancellor in the performance of this role.

The University also covers the reasonable costs associated with the Chancellor and Pro-Chancellor attending any ceremonial occasion of the University, or otherwise performing work on behalf of, or for, the University.

Chairs of Council Committees who are not members of Council are offered an annual honorarium payment in an amount determined by Council.
19. Communication

A brief report is published after every Council meeting, reporting in summary terms to the University community the key matters that the Council has considered. The report is approved by the Chancellor.

Members and relevant University officials also receive a summary of key decisions (excluding the discussion) taken by Council at meetings to enable resolutions approved by Council to be actioned efficiently.

The University maintains a comprehensive ‘governance’ section on its website, outlining key personnel, structures, meeting dates and practices in respect of the Council and Council Committees.


The Council evaluates its own performance on a regular basis. The evaluation occurs at intervals of two years in a manner determined by the Chancellor that addresses the Council’s acquittal of its governance responsibilities.

A report is then presented at a meeting of the Council for discussion, including to address actions arising.